## Appendix 2

Date/Dyddiad: 23rd November 2022

Please ask for/Gofynnwch am: Barrie Davies (01443) 424026

Auditor General for Wales 24 Cathedral Road Cardiff CF11 9LJ

Dear Adrian,

# Representations regarding the 2021/22 Rhondda Cynon Taf Pension Fund Financial Statements

This letter is provided in connection with your audit of the financial statements of the Rhondda Cynon Taf Pension Fund (the Pension Fund) for the year ended 31st March 2022 for the purpose of expressing an opinion on their truth and fairness and their proper preparation.

We confirm that to the best of our knowledge and belief, having made enquiries as we consider sufficient, we can make the following representations to you.

## **Management Representations**

#### **Responsibilities:**

We have fulfilled our responsibilities for:

- the preparation of the financial statements in accordance with legislative requirements and CIPFA Code of Practice on Local Authority Accounting; in particular the financial statements give a true and fair view in accordance therewith:
- the design, implementation, maintenance and review of internal control to prevent and detect fraud and error.

#### **Information Provided:**

We have provided you with:

- Full access to:
  - all information of which we are aware that is relevant to the preparation of the financial statements such as books of account and supporting documentation, minutes of meetings and other matters;
  - additional information that you have requested from us for the purpose of the audit; and
  - unrestricted access to staff from whom you determined it necessary to obtain audit evidence.
- the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud;
- our knowledge of fraud or suspected fraud that we are aware of and that affects Rhondda Cynon Taf Pension Fund and involves:
  - o management;
  - o employees who have significant roles in internal control; or
  - o others where the fraud could have a material effect on the financial statements.
- our knowledge of any allegations of fraud, or suspected fraud, affecting the financial statements communicated by employees, former employees, regulators or others:
- our knowledge of all known instances of non-compliance or suspected noncompliance with laws and regulations whose effects should be considered when preparing the financial statements; and
- the identity of all related parties and all the related party relationships and transactions of which we are aware.

## **Financial Statement representations:**

All transactions, assets and liabilities have been recorded in the accounting records and are reflected in the financial statements.

The methods, the data and the significant assumptions used in making accounting estimates, and their related disclosures are appropriate to achieve recognition, measurement or disclosure that is reasonable in the context of the applicable financial reporting framework.

Related party relationships and transactions have been appropriately accounted for and disclosed.

All events occurring subsequent to the reporting date which require adjustment or disclosure have been adjusted for or disclosed.

All known actual or possible litigation and claims whose effects should be considered when preparing the financial statements have been disclosed to the auditor and accounted for and disclosed in accordance with the applicable financial reporting framework.

The financial statements are free of material misstatements, including omissions.

## Representations by those charged with governance being Rhondda Cynon Taf County Borough Council as administering authority for the Rhondda Cynon Taf Pension Fund

We acknowledge that the representations made by management, above, have been discussed with us.

We acknowledge our responsibility for the preparation of true and fair financial statements in accordance with the applicable financial reporting framework. The financial statements were approved by the Members of Rhondda Cynon Taf County Borough Council on 23<sup>rd</sup> November 2022.

We confirm that we have taken all the steps that we ought to have taken in order to make ourselves aware of any relevant audit information and to establish that it has been communicated to you. We confirm that, as far as we are aware, there is no relevant audit information of which you are unaware.

Signed by	
Director of Finance & Digital Services (S.151 Officer)	Leading Member
Date	Date

#### Appendix A

#### Matters in relation to fraud

International Standard for Auditing (UK and Ireland) 240 covers auditors responsibilities relating to fraud in an audit of financial statements.

The primary responsibility to prevent and detect fraud rests with both management and 'those charged with governance', which for the Rhondda Cynon Taf Pension Fund is Full Council. Management, with the oversight of those charged with governance, should ensure there is a strong emphasis on fraud prevention and deterrence and create a culture of honest and ethical behaviour, reinforced by active oversight by those charged with governance.

As external auditors, we are responsible for obtaining reasonable assurance that the financial statements are free from material misstatement due to fraud or error. We are required to maintain professional scepticism throughout the audit, considering the potential for management override of controls.

#### What are we required to do?

As part of our risk assessment procedures we are required to consider the risks of material misstatement due to fraud. This includes understanding the arrangements management has put in place in respect of fraud risks. The ISA views fraud as either:

- the intentional misappropriation of assets (cash, property, etc); or
- the intentional manipulation or misstatement of the financial statements.

We also need to understand how those charged with governance exercises oversight of management's processes. We are also required to make enquiries of both management and those charged with governance as to their knowledge of any actual, suspected or alleged fraud, for identifying and responding to the risks of fraud and the internal controls established to mitigate them.

### Enquiries of management - in relation to fraud Question 2021-22 Response As "Scheme Manager" for the Rhondda Cynon Taf Pension Fund, the controls applied in Rhondda Cynon Taf CBC also 1. What is management's assessment of the risk apply to the administration of the Pension Fund. that the financial Good governance flows from a shared ethos and culture, as well as from systems and structures. The Council expects statements may be all representatives (i.e. Members and Officers) to conduct their duties with the highest levels of honesty and integrity. materially misstated due to fraud and what are the principal Policies underpin the culture in place and the Regional Internal Audit Shared Service test compliance with relevant reasons? Policies linked to the core financial systems (in line with the approved Annual Audit Plan). To ensure a consistent approach to working practices and processes, all officers are subject to the Council's terms and conditions of employment. A comprehensive suite of information such as policies and procedures are available for officers on "The Source" such as: Financial Procedure Rules Contract Procedure Rules Human Resources policies Anti-Fraud, Bribery & Corruption Strategy Whistleblowing Policy Gifts and Hospitality Policy. New employees attend a virtual corporate induction and an induction checklist encompasses key policies and procedures. All Members receive Code of Conduct training and newly elected Member and refresher training is available annually. Code of conduct training is also provided to co-opted Members. The following codes and protocols are included as part of the member induction programme and provided on a one to one basis if requested by a Member via the Council Business Unit. **Codes and Protocols** Members' Code of Conduct

Protocol Standard of Conduct to be followed by Members

Officers' Code of Conduct

Protocol for Member/Officer Relations

Enquiries of management - in relation to fraud		
Question	2021-22 Response	
	Where Members and/or Officers do not undertake their duties in accordance with the expected standards then governance arrangements are in place within the Council to manage this process in an equitable, fair and transparent manner.  Taking all of the above into account, our assessment of the risk of fraud arising and having a material impact on the financial statements is considered to be low.	
2. What processes are employed to identify and respond to the risks of fraud more generally and specific risks of misstatement in the financial statements?	The Council has a number of governance arrangements in place that help in the prevention and detection of fraudulent and/or improper activities. These include:  Financial & Contract Procedure Rules Systems of Internal Control Recruitment Policies Whistleblowing Policy Local procedures within departments, for example, authorisation arrangements and quality assurance processes (a number of which were undertaken remotely during 2021/22 due to revised working arrangements as a result of the pandemic) An independent Internal Audit Service (the 'scopes' for specific audit assignments included in the 2021/22 Audit Plan took account of revised working arrangements / potential risks as a result of the pandemic). An independent Corporate Fraud Team Combining with Others to Prevent and Fight Fraud, for example, Participation in the National Fraud Initiative The Anti-Fraud, Bribery & Corruption Strategy provides a clear path for raising concerns and facilitating 'tip-offs', and the fraud response arrangements outlined enables such information or allegations to be properly dealt with and reported. The Council's Whistleblowing Policy also gives advice on how to raise a concern, as well as providing information on the safeguards and support that are available to those who raise concerns.  Given the governance arrangements in place, management can give assurance that the risk of material misstatement is low.	

nquiries of management - in relation to fraud		
Question	2021-22 Response	
3. What arrangements are in place to report fraud issues and risks to the Audit Committee?	Rhondda Cynon Taf County Borough Council is resolute in its determination to maintain its reputation as a Council that will not tolerate fraud, bribery, corruption or abuse of position for personal gain, wherever it may be found in any area of Council activity.  Arrangements in place to report fraud issues  Whistleblowing  An updated Whistleblowing Policy and Procedure for Rhondda Cynon Taf County Borough Council was reported to and approved by the Council's Audit Committee at its meeting held on 26th April 2021 and staff awareness was undertaken via a Council wide email to employees on 9th March 2022 and whistle-blowing was part of staff induction arrangements. The purpose of the Policy is to provide a means by which complaints of malpractice or wrongdoing can be raised by those who feel that other avenues for raising such issues are inappropriate. The Policy confirms that so far as possible, those raising concerns under the Policy will be treated confidentially.  Workers are encouraged to report any concerns they have via the Council's Whistleblowing webpage "Get Involved".  Anti-Fraud, Bribery & Corruption Strategy The purpose of the Strategy is to communicate the Council's main principles for countering fraud, bribery and corruption. It sets out the:  Council's zero tolerance approach against fraud, bribery & corruption;  Reporting avenues for suspected irregularities;  Resources that are in place to support a counter fraud, bribery & corruption culture; and  Governance arrangements in respect of reporting to the Governance and Audit Committee.  In the Council's Report It section of the website, instructions for those who wish to raise anti-fraud, bribery or corruption concerns are provided along with the means to complete an on-line form.  Arrangements in place to report to the Governance and Audit Committee:  Anti-fraud, Bribery and Corruption Strategy updates were reported to the Governance and Audit Committee during the year (a mid-year update on 6th December 2021 and a year-end update including a propo	

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Enquiries of management - i	
Question	2021-22 Response
	The overall conclusion set out in the March 2022 report, based on the work undertaken during the year, was that the Council has taken necessary preventative steps to raise awareness around vigilance and appropriate sharing of intelligence across the anti-fraud network. This report was endorsed by the Governance and Audit Committee.
	The <u>23rd March 2022</u> Governance and Audit Committee_meeting also considered the Whistleblowing Annual Report 2021/22 and concluded that the Whistleblowing Policy and Procedure continues to be fit for purpose and that the Council's whistleblowing arrangements are appropriate.
	The arrangements in place demonstrate the Council's commitment to promoting the highest standards of service and ensuring that workers know how they can bring matters of alleged wrongdoing to the attention of the Council.
	Related information is also included under question 5 'Enquiries of management - in relation to fraud'.
	The Pension Fund has its own governance structure which includes the Council's Governance and Audit Committee and also details that the Pensions Board may report directly to the Pensions Regulator in the event of non compliance with the Code of Practice or in the event of breaches. The Annual Review of the Fund's Governance and Strategy documents which fall within the remit of the Pension Fund Committee, as detailed in the terms of reference, were agreed by the Pension Fund Committee on 22nd March 2021.
How has management communicated expectations of ethical	Elected Councillors  All elected Councillors are provided with an induction (when they start their role as a Councillor) and an on-going programme of support is in place that includes an overview of the Council's Code of Conduct.
governance and standards of conduct and behaviour to all	Every elected Councillor has signed up to his/her individual Role Description, a copy of which is retained by the Council's Democratic Services division.
relevant parties, and when?	The Council's Scrutiny Committee meeting minutes and the Pension Fund Committee meeting minutes were examined to determine whether proceedings were conducted in line with the Council's Code of Conduct. Declarations of interest were sought and declarations were made by elected Councillors, as a standard agenda item, where appropriate.
	On <u>15th November 2021</u> Cabinet received the report on the Public Services Ombudsman for Wales – Annual Report and Letter 2020/21. In addition, a Standards Committee was in place during 2021/22 and received a <u>summary of complaints against Members</u> submitted to the Ombudsman on 19 <sup>th</sup> November 2021.

Enquiries of management - in relation to fraud		
Question	2021-22 Response	
	Pensions Board The Pensions Board has its own Terms of Reference which details the expectation that Board members comply with the Seven Principles of Public Life and also provides information on the legal duty of members to disclose conflicts of interest.  Pensions Board Terms of Reference  Council Employees The Council has a number of recruitment and selection Policies in place that help to ensure that new recruits have the integrity and ethical values of the organisation and also the competencies to undertake the duties required of them.  Employees have contracts of employment and competency based job descriptions which set out grade, roles and responsibilities. The Human Resources Service oversees terms and conditions of employment, and the Council have a suite of policies and procedures that are available for officers to access.  Each new recruit is provided with a 'Basic Rules – A Guide for Employees' booklet, via The Source, that gives each employee information in relation to (amongst other things) expected behaviour, use of social media, appearance and attendance. The expectations of each employee are set out from the outset.  The Council describes what excellent behaviour looks like for each type of job, for example, 'always treat people with respect', and this information is used to test candidates suitability for jobs at interview and is used to inform discussions managers have with their staff as part of their development.	
5. Are you aware of any instances of actual, suspected or alleged fraud within the council since 1 April 2021?	To support transparency and openness, the Council's arrangements during 2021/22 included:  Whistle-blowing arrangements Since April 2017 the Council is required to report annually on whistle-blowing disclosures. The Regulation required the Council to publish the annual report on its website or by other means appropriate for bringing the report to the attention of the public. For Rhondda Cynon Taf, this requirement was met for the 2021/22 financial year via an Annual Report to the Governance and Audit Committee on 23rd March 2022.  Anti-fraud, Bribery & Corruption arrangements	

Enquiries of management - in	Enquiries of management - in relation to fraud		
Question	2021-22 Response		
	As set out for question 3 above, the Anti-Fraud Annual Report for 2021/22 was reported to the Governance and Audit Committee on 23rd March 2022 (and an Anti-Fraud, Bribery and Corruption mid-year update was reported to the Governance and Audit Committee on 6th December 2021). The year-end update included information on (amongst other things): communication arrangements to help drive proactive preventative and awareness raising measures; a targeted fraud awareness training plan; coordination and recording of fraud referrals; engagement with services within the Council (for example, the Cyber Security Team) and other external bodies to counter fraudulent activities and undertake data matching activities; and financial probity work around the award of Covid-19 business payments  A targeted 'Fraud Awareness – Manager Briefing' was designed and circulated to all service area managers during the year highlighting proactive measures and support, together with the appropriate reporting lines.		
6. Are you aware of any fraud within the council since 1 April 2021?	Please refer to the response to question 5, above.		
7. Are you aware of any instances of actual, suspected or alleged fraud within the council since 1 April 2021?	Please refer to the response to question 5, above.		

Enq	inquiries of those charged with governance – in relation to fraud		
Qu	estion	2021-22 Response	
1.	How does the Full Council, exercise oversight of management's processes for identifying and responding to the risks of fraud within the audited body and the internal control that management has established to mitigate those risks?	Full Council has ensured that the Governance & Audit Committee's Terms of Reference are comprehensive and compliant with the Local Government Measure 2011 and Local Government and Elections (Wales) Act 2021 (as reported to Audit Committee (26/4/21) and full Council (26/5/21).  The Governance and Audit Committee has a detailed work plan for each Municipal Year that helps ensure the delivery of its Terms of Reference. The 23/3/22 Governance and Audit Committee also considered an Annual Report setting out the work undertaken by the Committee during the year (including consideration of Fraud related reports) in line with its Terms of Reference and a self-assessment against the Chartered Institute of Public Finance and Accountancy (CIPFA) publication 'Audit Committees - Practical Guidance for Local Authorities & Police 2018 Edition.  The Rhondda Cynon Taf Pension Fund Accounts are reported to full Council, alongside the external auditor's report, for consideration and if appropriate, approval.  Audit Wales reports its Annual Audit Summary Report to full Council setting out, amongst other things, the results of its work undertaken within the Authority in the previous financial year. The most recent being reported 19 January 2022. Further to review by Council, this report was reviewed by the Governance and Audit Committee (23/3/22) – as part of this report, a detailed update was provided on the progress being made by the Council to implement agreed proposals for improvement reported by Audit Wales.	
2.	Are you aware of any instances of actual, suspected or alleged fraud with the audited body since 1 April 2021	Please refer to response within "Enquiries of Management" section, Question 5	

#### Appendix 2

#### Matters in relation to laws and regulations

International Standard for Auditing (UK and Ireland) 250 covers auditors responsibilities to consider the impact of laws and regulations in an audit of financial statements.

Management, with the oversight of those charged with governance (Full Council), is responsible for ensuring that the Council's operations are conducted in accordance with laws and regulations, including compliance with those that determine the reported amounts and disclosures in the financial statements.

As external auditors, we are responsible for obtaining reasonable assurance that the financial statements are free from material misstatement due to fraud or error, taking into account the appropriate legal and regulatory framework. The ISA distinguishes two different categories of laws and regulations:

- laws and regulations that have a direct effect on determining material amounts and disclosures in the financial statements;
- other laws and regulations where compliance may be fundamental to the continuance of operations, or to avoid material penalties.

#### What are we required to do?

As part of our risk assessment procedures we are required to make inquiries of management and the Full Council as to whether the Council is in compliance with relevant laws and regulations. Where we become aware of information of non-compliance or suspected non-compliance we need to gain an understanding of the non-compliance and the possible effect on the financial statements.

Enq	Enquiries of management – in relation to laws and regulations		
Que	estion	2021-22 Response	
1.	How have you gained assurance that all relevant laws and regulations have been complied with?	The accounts are prepared in accordance with the Accounts & Audit Regulations and Pensions Statement of Recommended Practice.  In addition, the Pension Fund has undertaken an assessment of its compliance with the Pensions Regulator Code of Practice.	
2.	Have there been any instances of non-compliance or suspected non-compliance with relevant laws and regulations since 1 April 2021, or earlier with an ongoing impact on the 2021-22 financial statements?	There are no instances of non-compliance with relevant laws and regulations. Full Council receives assurance on this from the appointed External Auditor.	
3.	Are there any potential litigations or claims that would affect the financial statements?	Any potential litigations and/or claims are accounted for in accordance with the Code of Practice and where appropriate, disclosed in the letter of representation.	
4.	Have there been any reports from other regulatory bodies, such as HM Revenues and Customs which indicate non-compliance?	No.	
5.	Are you aware of any non-compliance with laws and regulations	No.	

within the council since 1	
April 2021?	

Enq	Enquiries of those charged with governance – in relation to laws and regulations		
Qu	estion	2021-22 Response	
1.	How does the Full Council, in its role as those charged with governance, obtain assurance that all relevant laws and regulations have been complied with?	Full Council appoints Governance and Audit Committee and sets its Terms of Reference.  Full Council ratifies the appointment of the Section 151 Officer and the Council's Monitoring Officer, whose roles are defined by statute and referenced within the Constitution.  Full Council receives assurance from the appointed External Auditor.  The Annual Review of the Fund's Governance and Strategy documents which fall within the remit of the Pension Fund Committee, as detailed in the terms of reference, were agreed by the Pension Fund Committee on 22nd March 2021.	
2.	Are you aware of any instances of non-compliance with relevant laws and regulations?	There are no instances of non-compliance with relevant laws and regulations. Full Council receives assurance on this from the appointed External Auditor.	

#### Appendix 3

#### Matters in relation to related parties

International Standard for Auditing (UK and Ireland) 550 covers auditors responsibilities relating to related party relationships and transactions.

The nature of related party relationships and transactions may, in some circumstances, give rise to higher risks of material misstatement of the financial statements than transactions with unrelated parties.

Because related parties are not independent of each other, many financial reporting frameworks establish specific accounting and disclosure requirements for related party relationships, transactions and balances to enable users of the financial statements to understand their nature and actual or potential effects on the financial statements. An understanding of the entity's related party relationships and transactions is relevant to the auditor's evaluation of whether one or more fraud risk factors are present as required by ISA (UK and Ireland) 240, because fraud may be more easily committed through related parties.

#### What are we required to do?

As part of our risk assessment procedures, we are required to perform audit procedures to identify, assess and respond to the risks of material misstatement arising from the entity's failure to appropriately account for or disclose related party relationships, transactions or balances in accordance with the requirements of the framework.

Enq	Enquiries of management – in relation to related parties		
Question		2021-22 Response	
1.	Confirm that you have disclosed to the auditor: the identity of any related parties, including changes from the prior period; the nature of the relationships with these related parties; details of any transactions with these related parties entered into during the period, including the type and purpose of the transactions.	Related party transactions are disclosed within the notes to the statement of accounts in accordance with the Code of Practice on Local Authority Accounting.	
2.	What controls are in place to identify, authorise, approve, account for and disclose related party transactions and relationships?	Governance arrangements are in place to ensure that a Register of Members Interests is in place and also that Declarations of Interest at each committee are asked for as a standard agenda item.  Within the Annual Statement of Accounts of the Pension Fund, there is a requirement for the disclosure of "Related Party Transactions". This relates to payments made to, or income received from, any organisation in which a Member or Chief Officer (who sits on the Senior Leadership Team) of the Council has an interest, financial or otherwise.  Independent checks are also undertaken by finance officers against publicly available national databases to minimise the risk of non-disclosure.  Additional controls are in place to ensure records of related parties are captured prior to a Member or officer of the Senior Leadership team leaving the local authority.  Further additional Controls in place include:  Gifts & Hospitality Policy  Contract Procedure Rules  The Anti-Fraud, Bribery & Corruption Strategy	

Enquiries of the those charged with governance – in relation to related parties		
Question	2021-22 Response	
1. How does the Council, in its role as those charged with governance, exercise oversight of management's processes to identify, authorise, approve, account for and disclose related party transactions and relationships?	Governance arrangements are in place to ensure that a Register of Members Interests is in place and also that Declarations of Interest at each committee are asked for as a standard agenda item.  Within the Annual Statement of Accounts of the Pension Fund, there is a requirement for the disclosure of "Related Party Transactions". This relates to payments made to, or income received from, any organisation in which a Member or Chief Officer (who sits on the Senior Leadership Team) of the Council has an interest, financial or otherwise.  Additional Controls in place include:  Gifts & Hospitality Policy  Contract Procedure Rules  The Anti-Fraud, Bribery & Corruption Strategy.	